

# The Racialization of “Illegality”

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*This essay examines the intertwined nature of seemingly neutral immigration laws that illegalize certain immigrant groups and the socially constructed attitudes and stereotypes that associate the same legally targeted groups with “illegality,” to produce the racialization of illegality. These complementary factors are further sustained by other social forces, including media discourses that reify those associations. The racialization of illegality is a fundamentally situational, relational, dynamic, and historically and context-specific process. Today, Latino groups are the preeminent target group of both the social and the legal production of illegality. Thus, this essay examines Latinos’ racialized illegality across geographical contexts, within their group, and in relation to other contemporary immigrants. Although expressions of racialized illegality and specific targeted groups will vary across time and space, the contours of the phenomenon will be present across contexts and times (and produce specific outcomes) because they are shaped by existing racial hierarchies.*

**I**n a December 2011 interview, the sheriff of Maricopa County, Arizona, Joseph Arpaio, explained to me that his critics did not “get it”: he was not a racist, his only goal and responsibility was to enforce the law.<sup>1</sup> To accomplish this, he needed to deploy his officers to neighborhoods and businesses throughout the Phoenix metro area where they had “intel” that “illegal activity” was going on. They were not, he assured me, out to get Latinos; it just so happens that there are many Latinos who are “illegal,” he explained. The U.S. Supreme Court disagreed. The sheriff’s zealous approach to immigration enforcement was found to be unconstitutional; the Court ruled that the Maricopa County Sheriff’s Office racially profiled Latinas/os living in the county.<sup>2</sup>

Latinas/os – mostly Mexicans, Guatemalans, Hondurans, and Salvadorans – overwhelmingly bear the burden of the immigration enforcement system in the United States today. Immigrants from these four countries make up 70 percent of the undocumented population; however, they are overrepresented among the immigrants who are detained and deported: 88.6 percent of the detainees are from Mexico, Guatemala, Honduras, or El Salvador and 79.4 percent are men; 90 percent of Immigration and Customs Enforcement (ICE) removals are from these four countries as well.<sup>3</sup> The reverse holds for other immigrant groups, especially Asians, whose undocumented immigrant population is the fastest growing in the

United States, increasing from 7 percent of all undocumented immigrants to nearly 16 percent in 2015 alone.<sup>4</sup> For instance, while 4 percent of the Indian population in the country is undocumented, these immigrants constitute only 0.6 percent of ICE removals. And though Filipinos make up 3 percent of the undocumented population, Chinese 3 percent, and South Koreans 2 percent, none of these groups reaches 0.5 percent of ICE removals.<sup>5</sup>

This strong association between being Latina/o and undocumented, broadcast in the media and cemented through enforcement practices, has led scholars to examine experiences of “illegality” through a lens of race, and to conceptualize illegality as racialized.<sup>6</sup> Indeed, some scholars and activists have labeled the targeting of enforcement on the Latino population as a whole, and Latino men in particular, as a racial project and a gendered racial removal program.<sup>7</sup> Sociologists Tanya Golash-Boza and Pierrette Hondagneu-Sotelo observed that “between 1993 and 2011 . . . there was a 10-fold increase in the number of Mexican deportees, and a 12-fold increase in the number of Central American deportees while the deportations of Asian and European immigrants increased fourfold and those of African and Caribbean immigrants only doubled.”<sup>8</sup> Thus, the immigration regime targets Latinas/os today with particular force: both the legislative and the enforcement side of the regime illegalize and racialize them.<sup>9</sup>

Sociologists and immigration scholars who point to the increasing use of undocumented legal status as a proxy for race and to the centrality of racialization processes in the immigration system argue that the status of “illegality” is not a race-neutral term; it has become synonymous with “Mexicanness” and with being Latina/o.<sup>10</sup> And since race is a “fundamental organizing principle of social relationships,” “illegality,” like race, has become an axis of stratification with effects similar to those of other social hierarchies.<sup>11</sup> This race-based enforcement system, as Douglas Massey has argued, affects Latinas/os in similar ways as the criminal justice system marks Blacks.<sup>12</sup> The racialization of “illegality,” therefore, has real-life consequences for immigrants, their families, and communities.<sup>13</sup>

Scholars have thus conceptualized the intersection of legal status (or illegality) and race as the *racialization of legal status*.<sup>14</sup> Asad L. Asad and Matthew Clair developed the concept of *racialized legal status* to highlight how “ostensibly race-neutral legal classifications . . . disproportionately impact racial/ethnic minorities.”<sup>15</sup> Focusing on criminal and legal statuses, they call attention to the disproportionate burden of such classifications on racial/ethnic minorities and to the stigmatization these classifications produce, which enable statistical discrimination “against in-group members who are not” marked by the stigmatized status.<sup>16</sup> Amada Armenta has observed that scholarship on the effects of criminalization tends to focus on the effects of immigrants’ legal status, not the *racialization* of the status, a concept that she argues more precisely captures these conditions.<sup>17</sup> Last, San Juanita García has called attention to the institutionalized aspects of “illegality,”

which intersect with race to shape various forms of exclusion associated with anti-immigrant sentiment; and Juan Herrera has highlighted racialization within stigmatized immigrant groups, which complicates conceptualizations of racialized illegality.<sup>18</sup>

The racialization of illegality is a product of various forces. It is generally acknowledged that the category of “illegality” is produced by law; it is a political identity that underscores immigrants’ relationship to the state.<sup>19</sup> However, “illegality” is also socially constructed based on stereotypes that assign illegality to certain groups, producing what René Flores and Ariela Schachter refer to as “social illegality.”<sup>20</sup> Certain characteristics associated with illegality “become embedded in elaborate narratives of threat and transgression that intersect with racism and reactionary politics.”<sup>21</sup> Social illegality thus complements and sustains legal structures and bureaucracies of enforcement. Popular discourse buttresses the continued reproduction of a class of immigrants seen as particularly suited for certain jobs who can then be made excludable and disposable.<sup>22</sup> Along these lines, Armenta has noted that the overwhelming targeting of enforcement on Latinas/os she found in Tennessee – that is, their racialization as undocumented – is not simply the result of racist officers’ decisions to stop, arrest, and detain these immigrants; instead, these practices are the result of institutionalized policies in enforcement agencies, policies and laws that on their face appear to be race-neutral.<sup>23</sup> Nazli Kibria, Cara Bowman, and Megan O’Leary have observed that “the race-immigration nexus” constitutes a “fluid and intertwined bundle of linkages . . . among institutions, ideologies and practices.”<sup>24</sup> Thus, the institutionalization of exclusion through “illegality” based on race creates the illusion that enforcement is directed at excluded groups, for instance Latinas/os, because of their legal status, not their race; however, seemingly neutral immigration policies have racial effects because laws are not implemented in a social vacuum but within specific racial formations.<sup>25</sup>

The social construction of illegality lies at the root of how immigrants are perceived by the public, employers, and institutions and how racialized illegality is deployed in various spheres of life. Flores and Schachter found that certain attributes of an immigrant group – such as national origin, social class, and criminal background – powerfully shape public perceptions of “illegality.” Mexicans as well as other Latin Americans, especially Salvadorans, are particularly suspected of illegality, whereas Asians and Europeans “arouse the lowest levels of suspicion.”<sup>26</sup> These scholars also found that jobs in the informal economy have become markers of illegality. Suspicions and perceptions that equate certain national origins, levels of education, and occupations with illegality solidify ethnoracial stereotypes on which social illegality is based. This linkage is not unlike Marta Maria Maldonado’s finding that employers of Latina/o agricultural workers rely on race as a proxy for worker quality, marking recent immigrants (and their legal status) as hard workers and second-generation Latinas/os as “lazier,” thus justi-

fying exploitative working conditions for the recently arrived (and mostly undocumented) workers.<sup>27</sup> And Amanda Moras found that employers rely on cultural markers such as English language proficiency to hire domestic workers; such determinations racialize Latina immigrants as domestic workers.<sup>28</sup>

The racialization of illegality is also tied to notions of deserving and undeserving, good and bad immigrants. Social illegality shapes immigrants' perceptions of themselves and how they are perceived in society. For instance, a Maya Guatemalan undocumented worker who was apprehended during the Postville, Iowa, raid in 2008, who, according to the interpreter, "No matter how many times his attorney explained his rights to him, he kept saying, 'I'm illegal, I have no rights. I'm nobody in this country. Just do whatever you want with me.'" <sup>29</sup> Furthermore, as undocumented Latina/o immigrants try to distance themselves from their negative portrayals, they seek recognition for their deservingness by underscoring civically accepted acts, such as paying taxes and working.<sup>30</sup> In their efforts to signal deservingness and "goodness," immigrants often outperform U.S.-born workers because the notion of a strong work ethic operates in a racial register.<sup>31</sup> Distancing also occurs among other immigrant groups associated with stigmatized minorities. For instance, Hana Brown found that Liberian refugees use their refugee status to distance themselves from native-born Blacks and establish their position above them in the U.S. ethnoracial hierarchy.<sup>32</sup>

**T**he racialization of illegality we see today has a long history.<sup>33</sup> Enduring structural racism is embedded in U.S. immigration law. Formal exclusion based on race, which reinforces stereotypes of immigrants classified as non-White as excludable, inferior, and "alien," is nothing new.<sup>34</sup> At different points in U.S. history, immigration law has institutionalized practices and values that position certain immigrant groups, specifically Mexicans, Latinos, and Chinese, as "illegal."<sup>35</sup> Scholars have traced the relationship between Chinese migration and racialized exclusion, whereby immigration laws that excluded Chinese laborers, presumably to protect American workers and the nation, created an excludable category based on race.<sup>36</sup> Likewise, the production of the "illegal alien" category in the 1920s "reframed immigration from Mexico as both undesirable and an affront to strong American traditions of law and order."<sup>37</sup>

Therefore, time and space matter significantly. The racialization of legal status is a dynamic process; it is geographically conditioned and historically specific. Given the centrality of racial systems in the organization of social life, the process itself will exist at different historical junctions and across contexts and societies, but the expressions and hierarchies produced will be context-specific and historically situated. For instance, in contrast to the constructions of race that formally excluded certain immigrant groups in the past, immigration policies in the post-civil rights era function through color-blind racism, creating the more sub-

tle yet equally powerful racialization in immigration practices today.<sup>38</sup> Thus, in contrast to overtly racist immigration policies such as the Chinese Exclusion Act, the practice today is to deem certain activities that are common among certain immigrant groups “illegal.”<sup>39</sup> Legal status today then can serve as a proxy for race, both formally in the immigration system and socially, as when the public and media equate Latinas/os with being undocumented.<sup>40</sup>

Racialization of illegality also takes different expressions across contexts and societies today. For instance, in the Dominican Republic, illegality has been racialized as Haitian, and postwar migration to Britain has been associated with a host of social problems and with being Asian or Black.<sup>41</sup> In India, Bangladeshis are “marked as Muslim and male” and “made synonymous with ‘illegal migrant.’”<sup>42</sup> And in a study of the racialization of legal status of Central Asian immigrants in Russia, my colleagues and I found that legal status does not lessen these immigrants’ experiences of racism.<sup>43</sup> Within the larger group of Central Asian immigrants, Kyrgyz migrants, despite being culturally closer to Russians and up to that point enjoying a privileged path to citizenship, experienced more hostility. They were racialized as darker and phenotypically more distinct than the other groups in our study, Tajiks and Uzbeks, and thus were more often the target of ethnoracially motivated harassment by authorities who would regularly demand to see their papers.

The racialization of legal status only has meaning in a context of expanded enforcement, fear, and increased penalties for the individuals who are targets. García has called attention to the centrality of context in sustaining racialization processes, which unfold in the workplace, in educational and health institutions, and in the criminal justice system and homogenize Mexicans, regardless of nativity or legal status, as “illegal.”<sup>44</sup> Such a climate was the case in Arizona, where a string of laws passed in the 2000s culminated in the signing of SB 1070 in 2010, requiring law enforcement officials to determine an individual’s legal status during a lawful encounter if there was “reasonable suspicion” that the person was unlawfully present in the United States. The law was written and signed in a context saturated by other exclusionary laws, by media broadcasting the association between Latinas/os and undocumented status, and general social illegality that strongly associated being Latina/o with being undocumented.<sup>45</sup>

Since legal status is not a physically identifiable characteristic, Maricopa County officers needed to use other markers to make this determination. The Maricopa County (the largest county in Arizona) Sheriff’s Office set up checkpoints in predominantly Latino neighborhoods and conducted regular workplace raids overwhelmingly targeting businesses that employed Latina/o workers.<sup>46</sup> These practices resulted in “hyper-surveillance, abusive stops, problematic searches and unwarranted detention of suspected unauthorized immigrants,”<sup>47</sup> creating conditions of fear and anxiety for Latinas/os living in Maricopa County, regardless of citizenship or legal status.<sup>48</sup>

Although experiences of illegality are strongly linked to race and place, the legal production of illegality in the United States is enacted at the federal level, with consequences throughout the country but with specific local manifestations.<sup>49</sup> Media play a key role in the creation of social illegality, locally and nationally, contributing strongly to shape associations between undocumented status and being Latina/o. Women’s studies scholar M. Cristina Alcalde found that even though White youth in Kentucky condemned the racism they saw in their communities, their beliefs about immigration were similar to those in their social milieu: these youth made a strong connection between undocumented status and being Latina/o.<sup>50</sup> Thus, Alcalde argues, race matters; racism against Latinas/os is the norm rather than the exception for past and current generations.

The strong association between “illegality” and being Mexican or Latina/o produces a spillover effect that reaches Mexicans and other Latinas/os who hold lawful permanent residence, those who are naturalized, and even those who are U.S.-born.<sup>51</sup> Because this association is predicated on characteristics socially attributed to Latinas/os as a group, the boundaries of illegality are blurry in practice, not only to the public but also to those who enforce immigration law.<sup>52</sup> In practice, then, the category of illegality spills beyond the group that the law formally illegalizes and targets. As such, legal scholar Kevin Johnson has observed that Mexicans (and I would add Latinas/os who share phenotype with Mexican immigrants and speak Spanish or Mayan languages) “bear the brunt of race-based immigration enforcement, which also cuts to the core of their belonging to the national community.”<sup>53</sup>

García observed that regardless of their legal or generational status or the length of time they have lived in the United States, the women in her Houston-based study were often marked as undocumented.<sup>54</sup> This spillover effect thus extends to a wide swath of the Latino population regardless of generation, nativity, or legal status.<sup>55</sup> Although undocumented Latinas/os show the greatest concern about deportation, research has shown that (especially after Trump’s election) 66 percent of Hispanic lawful permanent residents and 33 percent of U.S.-born Hispanics worry about their own deportation or that of a family member.<sup>56</sup> In our study comparing perceptions of the police among Latinas/os of different legal and citizenship statuses in Chicago, Houston, Los Angeles, and Phoenix, we found that in a saturated enforcement context like Phoenix, Latinas/os are apprehensive of contacting the police regardless of their legal status.<sup>57</sup> Similarly, in El Paso, Texas, researchers found that living in neighborhoods with Latina/o-associated characteristics increases the likelihood for third- and fourth-generation Latinas/os to be questioned about their citizenship status.<sup>58</sup>

**T**he racialization of illegality for Latinas/os is sustained among Latinas/os as well as through the racialization of legal status for non-Latinas/os. The racialization of “illegality” among Latinas/os is buttressed through

distinctions of skin color and ethnicity, which strengthen a system of racial stratification within Latinas/os that can create conditions for within-Latinas/os exploitation.<sup>59</sup> Thus, Herrera has challenged the “homogenization of Latinos as a single ‘race.’”<sup>60</sup> In his research among day laborers in California, he analyzes constructions of racialized difference between Guatemalan indigenous and nonindigenous laborers as *racialized illegality*. Indigenous Maya and nonindigenous migrants experience illegality differently, based on how they were racialized in their country of origin.<sup>61</sup> Indigenous Latina/o immigrants therefore face institutional and state discrimination as their nonindigenous counterparts do, but also experience an added layer of discrimination based on their indigeneity, which they also encounter from Latina/o peers.<sup>62</sup>

Internal racism exacerbates experiences of illegality across Latino subgroups. For instance, ICE raids targeting Maya Guatemalans have pushed these immigrants to the bottom of the Latino social hierarchy in the community.<sup>63</sup> Knowing that these Guatemalans are racialized as undocumented and thus targeted in the raids, other Latinas/os in the community sought to distance themselves from them to avoid falling onto ICE’s radar.<sup>64</sup> ICE enforcement and the racialization of Maya Guatemalans as undocumented can undermine community and intensify intra-ethnic divisions.<sup>65</sup> Andrea Gómez Cervantes has argued against conventional associations of “illegality” with a homogenized Latina/o immigrant. In her research in Kansas, she found deep divisions within Latinas/os, among whom lighter skin can translate into legal protection, but “looking Mexican” or indigenous makes them vulnerable to immigration enforcement.<sup>66</sup>

**T**he racialization of “illegality” for Latinas/os is further reinforced by the racialization of legal status among other groups. For instance, among Asian immigrants, racialized legal status erases the association between “illegality” and being Asian, even as research indicates that Asians are the fastest growing undocumented racial group in the United States, with a six-fold increase since 1990 and with one in every six Asian immigrants having undocumented status in 2015.<sup>67</sup>

In her comparative research on Korean and Mexican undocumented youth in Los Angeles, Esther Yoon Cho observes that undocumented Koreans face double racialization. Although they do not experience the daily fear of deportation that Mexicans and Latinas/os do because Koreans are not immediately suspected of illegality, undocumented Koreans conceal their status. As such, their prospects for engaging in coalitional relationships are diminished significantly, especially when they are unaware of other Asians in the same undocumented predicament.<sup>68</sup> The racialization of legal status among Asians is based on “model minority” stereotypes that allow them to “pass” for “legal.”<sup>69</sup> Cho notes that Koreans struggle with “having to navigate the very palpable constraints of illegality, while being disasso-

ciated with illegality due to visible markers of being a model minority.”<sup>70</sup> And as undocumented Asians have become aware of the punitive enforcement practices directed at Latinas/os, some Asians “position themselves away” from Latinas/os, thus unwittingly reinforcing the “good immigrant–bad immigrant” dichotomy and posing challenges to organizing efforts for rights of the undocumented across immigrant groups.<sup>71</sup>

Similarly, Caitlin Patler has found that variations in access to coethnic networks and knowing other students in similar statuses determine whether undocumented students will reveal their status.<sup>72</sup> Latina/o undocumented students in her study were relatively open about their legal status, but this was not the case among undocumented Asian and Pacific Islander students and Black students, who reported feeling isolated and too scared or embarrassed to seek support from their friends.<sup>73</sup> In addition, Asian American and Pacific Islander youth eligible for DACA (Deferred Action for Childhood Arrivals) experience *dual liminality*, positioned between model minority and marginalization both from mainstream society and from their coethnic communities based on their legal status.<sup>74</sup>

Undocumented Asians suffer similar forms of exploitation as undocumented Latinas/os, including long working hours and reduced access to medical care, but their invisibility as undocumented (and racialization as documented) hurts coalition building efforts around undocumented workers’ rights. Researchers have also found that assumptions of “legality” for Asians often prevent undocumented Asians from seeking social services for fear of outing their legal status.<sup>75</sup> Thus, racialization of *legality*, in a context of extreme enforcement and hostility toward the undocumented, can also be harmful.<sup>76</sup>

Ostensibly neutral immigration laws that illegalize certain immigrant groups, enforcement practices that target the same immigrant groups, media discourses that reify notions of the group as “quintessentially” undocumented, and social attitudes and perceptions that reinforce such narratives coalesce to produce the racialization of illegality. It is a relational, dynamic, and historically and context-specific process. This means that expressions of racialized illegality and targeted groups will vary across time and space, but the contours of the phenomenon will be present (and produce specific outcomes) because they are shaped by the existing racial hierarchy at a specific historical moment.

## ABOUT THE AUTHOR

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## ENDNOTES

- <sup>1</sup> This interview in full is on file in the Chicano Collection in the Hayden Library at Arizona State University.
- <sup>2</sup> *Arizona v. United States*, 567 U.S. 387 (2012).
- <sup>3</sup> U.S. Department of Homeland Security, Office of Immigration Statistics, *Population Estimates: Illegal Alien Population Residing in the United States: January 2015* (Washington, D.C.: U.S. Department of Homeland Security, 2018), [https://www.dhs.gov/sites/default/files/publications/18\\_1214\\_PLCY\\_pops-est-report.pdf](https://www.dhs.gov/sites/default/files/publications/18_1214_PLCY_pops-est-report.pdf); Emily Ryo and Ian Peacock, "A National Study of Immigration and Detention in the United States," *Southern California Law Review* 92 (1) (2018), <https://southerncalifornialawreview.com/2018/11/04/a-national-study-of-immigration-detention-in-the-united-states-article-by-emily-ryo-ian-peacock/>; and U.S. Immigration and Customs Enforcement, *U.S. Immigration and Customs Enforcement Fiscal Year 2019 Enforcement and Removal Operations Report* (Washington, D.C.: U.S. Immigration and Customs Enforcement, 2019), <https://www.ice.gov/sites/default/files/documents/Document/2019/eroReportFY2019.pdf>.
- <sup>4</sup> Soo Mee Kim and Aggie J. Yellow Horse, "Undocumented Asians, Left in the Shadows," *Contexts* 17 (4) (2019): 70–71.
- <sup>5</sup> U.S. Department of Homeland Security, *Population Estimates*; and U.S. Immigration and Customs Enforcement, *U.S. Immigration and Customs Enforcement Fiscal Year 2019 Enforcement and Removal Operations Report*.
- <sup>6</sup> Leo R. Chavez, *The Latino Threat: Constructing Immigrants, Citizens, and the Nation* (Stanford, Calif.: Stanford University Press, 2008); Amada Armenta, "Racializing Crimmigration: Structural Racism, Colorblindness, and the Institutional Production of Immigrant Criminality," *Sociology of Race and Ethnicity* 3 (1) (2016): 82–95; Asad L. Asad and Matthew Clair, "Racialized Legal Status as a Social Determinant of Health," *Social Science & Medicine* 199 (2018): 19–28; San Juanita García, "Racializing 'Illegality': An Intersectional Approach to Understanding How Mexican-Origin Women Navigate an Anti-Immigrant Climate," *Sociology of Race and Ethnicity* 3 (4) (2017): 474–490; and Juan Herrera, "Racialized Illegality: The Regulation of Informal Labor and Space," *Latino Studies* 14 (3) (2016): 320–343.
- <sup>7</sup> Doris Marie Provine and Roxanne L. Doty, "The Criminalization of Immigrants as a Racial Project," *Journal of Contemporary Criminal Justice* 27 (3) (2011): 261–277; Elizabeth Aranda and Elizabeth Vaquera, "Racism, the Immigration Enforcement Regime, and the Implications for Racial Inequality in the Lives of Undocumented Young Adults," *Sociology of Race and Ethnicity* 1 (1) (2015): 88–108; and Tanya Golash-Boza and Pierrette Hondagneu-Sotelo, "Latino Immigrant Men and the Deportation Crisis: A Gendered Racial Removal Program," *Latino Studies* 11 (3) (2013): 271–292.

- <sup>8</sup> Golash-Boza and Hondagneu-Sotelo, “Latino Immigrant Men and the Deportation Crisis.”
- <sup>9</sup> Nicholas De Genova, “The Legal Production of Mexican/Migrant ‘Illegality,’” *Latino Studies* 2 (2) (2004): 160–185.
- <sup>10</sup> See Pia Møller, “Restoring Law and (Racial) Order to the Old Dominion: White Dreams and New Federalism in Anti-Immigrant Legislation,” *Cultural Studies* 28 (5–6) (2014): 869–910; Nazli Kibria, Cara Bowman, and Megan O’Leary, *Race and Immigration* (Cambridge, Mass.: Polity, 2013); Cecilia Menjivar and Daniel Kanstroom, eds., *Constructing Immigrant “Illegality”: Critiques, Experiences, and Responses* (New York: Cambridge University Press, 2014); Armenta, “Racializing Crimmigration”; Chavez, *The Latino Threat*; and Christina M. Getrich, “‘Too Bad I’m Not an Obvious Citizen’: The Effects of Racialized U.S. Immigration Enforcement Practices on Second-Generation Mexican Youth,” *Latino Studies* 11 (4) (2013): 462–482. See also Edward J. Escobar, *Race, Police, and the Making of a Political Identity: Mexican Americans and the Los Angeles Police Department, 1900–1945* (Berkeley: University of California Press, 1999); and Mae M. Ngai, *Impossible Subjects: Illegal Aliens and the Making of Modern America* (Princeton, N.J.: Princeton University Press, 2004).
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- <sup>12</sup> Douglas S. Massey, *The New Latino Underclass: Immigration Enforcement as a Race-Making Institution* (Stanford, Calif.: The Stanford Center on Poverty and Inequality, 2012), [https://inequality.stanford.edu/sites/default/files/media/\\_media/working\\_papers/massey\\_new-latino-underclass.pdf](https://inequality.stanford.edu/sites/default/files/media/_media/working_papers/massey_new-latino-underclass.pdf). See also Mary Bosworth, Alpa Parmar, and Yolanda Vázquez, eds., *Race, Criminal Justice, and Migration Control: Enforcing the Boundaries of Belonging* (New York: Oxford University Press, 2018); and David C. Brotherton and Philip Kretsedemas, *Keeping Out the Other: A Critical Introduction to Immigration Enforcement Today* (New York: Columbia University Press, 2008).
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- <sup>14</sup> Conceptualizations of racialized legal status are based on theorizing about racialization more generally. This mostly refers to the process through which racial meanings and identities are constructed, which result in racial formations and the classification of groups into an ethnoracial hierarchy on the basis of physical characteristics or social attributes. Those placed at the bottom become targets of stereotyping and mistreatment, which makes them vulnerable to exploitation and discrimination. See Omi and Winant, *Racial Formation in the United States*; Karim Murji and John Solomos, “Introduction: Racialization Theory and Practice,” in *Racialization: Studies in Theory and Practice*,

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- <sup>15</sup> Asad and Clair, “Racialized Legal Status as a Social Determinant of Health,” 20.
- <sup>16</sup> Asad and Clair, “Racialized Legal Status as a Social Determinant of Health.”
- <sup>17</sup> Armenta, “Racializing Crimmigration”
- <sup>18</sup> García, “Racializing ‘Illegality’”; and Herrera, “Racialized Illegality,” 321.
- <sup>19</sup> De Genova, “The Legal Production of Mexican/Migrant ‘Illegality’”; Jonathan Xavier Inda, *Targeting Immigrants: Government, Technology, and Ethics* (Malden, Mass.: Blackwell Publishing, 2006); and Menjívar and Kanstroom, eds., *Constructing Immigrant “Illegality.”*
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- <sup>22</sup> Hallett, “Better than White Trash”; Seth Holmes, *Fresh Fruit, Broken Bodies: Indigenous Mexican Farmworkers in the United States* (Berkeley: University of California Press, 2013); Maldonado, “It Is Their Nature to Do Menial Labour”; and Massey, *Categorically Unequal.*
- <sup>23</sup> Armenta, “Racializing Crimmigration.”
- <sup>24</sup> Kibria et al., *Race and Immigration.*
- <sup>25</sup> Bill Ong Hing, “Institutional Racism, ICE Raids, and Immigration Reform,” *University of San Francisco Law Review* 44 (2) (2002).
- <sup>26</sup> Flores and Schachter, “Who Are the ‘Illegals’?”
- <sup>27</sup> Maldonado, “Racial Triangulation of Latino/a Workers by Agricultural Employers”; and Holmes, *Fresh Fruit, Broken Bodies.*
- <sup>28</sup> Amanda Moras, “Colour-Blind Discourses in Paid Domestic Work: Foreignness and the Delineation of Alternative Racial Markers,” *Ethnic and Racial Studies* 33 (2) (2010): 233–252.
- <sup>29</sup> Erik Camayd-Freixas, *Postville: La criminalización de los migrantes* (Guatemala City: F&G Editores, 2009).
- <sup>30</sup> Menjívar, “Immigrant Criminalization in Law and the Media”; and Cecilia Menjívar and Sarah M. Lakhani, “Transformative Effects of Immigration Law: Migrants’ Personal and Social Metamorphoses through Regularization,” *American Journal of Sociology* 121 (6) (2016): 1818–1855.
- <sup>31</sup> Hallett, “Better than White Trash.”
- <sup>32</sup> Hana E. Brown, “Refugees, Rights, and Race: How Legal Status Shapes Liberian Immigrants’ Relationship with the State,” *Social Problems* 58 (1) (2011): 144–163.

- <sup>33</sup> Cecilia Menjívar, Andrea Gómez Cervantes, and Daniel Alvord, "Two Decades of Constructing Immigrants as Criminals," in *The Routledge Handbook of Immigration and Crime*, ed. Holly Ventura Miller and Anthony Peguero (Abingdon, United Kingdom: Routledge, 2018), 193–204.
- <sup>34</sup> Bill Ong Hing, *To Be An American* (New York: New York University Press, 1997).
- <sup>35</sup> Maldonado, "Racial Triangulation of Latino/a Workers by Agricultural Employers."
- <sup>36</sup> Erika Lee, *At America's Gates: Chinese Immigration During the Exclusion Era, 1882–1943* (Chapel Hill: University of North Carolina Press, 2003). For a thorough discussion of the presumption of foreignness as it applies to Asian Pacific Americans in law and legal procedures, individually and in groups, see Gabriel J. Chin, "'A Chinaman's Chance' in Court: Asian Pacific Americans and Racial Rules of Evidence," *UC Irvine Law Review* 3 (4) (2013): 965–990.
- <sup>37</sup> Tyler Reny and Sylvia Manzano, "The Negative Effects of Mass Media Stereotypes of Latinos and Immigrants," in *Media and Minorities: Questions on Representation from an International Perspective*, ed. Georg Ruhrmann, Yasemin Shooman, and Peter Widmann (Berlin: Jewish Museum of Berlin Press, 2016), 195–212.
- <sup>38</sup> Karen Manges Douglas, Rogelio Sáenz, and Aurelia Lorena Murga, "Immigration in the Era of Color-Blind Racism," *American Behavioral Scientist* 59 (11) (2015): 1429–1451.
- <sup>39</sup> Cecilia Menjívar, Leisy Abrego, and Leah Schmalzbauer, *Immigrant Families* (Cambridge: Polity, 2016).
- <sup>40</sup> Eithne Luibhéid, *Pregnant on Arrival: Making the Illegal Immigrant* (Minneapolis: University of Minnesota Press, 2013); and Møller, "Restoring Law and (Racial) Order to the Old Dominion."
- Media play a central role in the racialization of other immigrants, for example, the increasing and complex racialization of Muslim representations after 9/11 that Hajar Yazdiha finds in her research. See Hajar Yazdiha, "All the Muslims Fit to Print: Racial Frames as Mechanisms of Ethnoracial Formation in News Media: Framing Muslims in the *New York Times* from 1992–2010," *Sociology of Race and Ethnicity* 6 (4) (2020): 501–516.
- <sup>41</sup> Trenita Brookshire Childers, *In Someone Else's Country: Anti-Haitian Racism and Citizenship in the Dominican Republic* (Lanham, Md: Rowman & Littlefield, 2020); and Murji and Solomos, "Introduction: Racialization Theory and Practice."
- <sup>42</sup> Sahana Ghosh, "'Everything Must Match': Detection, Deception, and Migrant Illegality in the India-Bangladesh Borderlands," *American Anthropologist* 121 (4) (2019): 870–883.
- <sup>43</sup> Victor Agadjanian, Cecilia Menjívar, and Natalya Zotova, "Legality, Racialization, and Immigrants' Experience of Ethnoracial Harassment in Russia," *Social Problems* 64 (4) (2017): 558–576.
- <sup>44</sup> García, "Racializing 'Illegality.'"
- <sup>45</sup> Media play a critical role in the racialization of illegality and being Latino, transmitting regularly images that cement this association. Latinas/os also learn from the media how they are seen in society and try their best to distance themselves from the negative stereotypes with which they are associated, stressing that they are hard workers, tax paying, law-abiding members of society. See Menjívar, "Immigrant Criminalization in Law and the Media"; and Daniel Alvord and Cecilia Menjívar, "Media's Role in Producing Social Illegality: The Arizona Republic and Arizona's SB 1070," unpublished manuscript, undated.

- <sup>46</sup> The law was blocked from implementation from its signing in 2010 until 2012 when the U.S. Supreme Court allowed for one of its provisions, the “show me your papers” one, to take effect. However, even while it was suspended, the law had specific effects on Latinas/os in Arizona, regardless of their citizenship or legal status. For instance, Florencia Torche and Catherine Sirois found that in Arizona, Latinas who gave birth between April and July 2010 had a higher likelihood of having low birthweight babies compared with babies born to non-Latina mothers. See Florencia Torche and Catherine Sirois, “Restrictive Immigration Law and Birth Outcomes of Immigrant Women,” *American Journal of Epidemiology* 188 (1) (2019): 24–33. See also *Arizona v. United States*, 567 U.S. 387 (2012); and Cecilia Menjívar, “Central American Immigrant Workers and Legal Violence in Phoenix, Arizona,” *Latino Studies* 11 (2) (2013): 228–252.
- <sup>47</sup> Doris Marie Provine and Gabriella Sanchez, “Suspecting Immigrants: Exploring Links between Racialised Anxieties and Expanded Police Powers in Arizona,” *Policing and Society* 21 (4) (2011): 468–479.
- <sup>48</sup> Menjívar and Abrego, “Legal Violence”; and Menjívar, “Central American Immigrant Workers and Legal Violence in Phoenix, Arizona.” Irene Browne and Mary Odem argue that the “homogenization of Latinos into a single ‘race’” and “diversified understandings of and responses to race and racial categorization among Latinos based on their national origin and ethnicity” contribute to the racialization of Dominican and Guatemalan immigrants in the Atlanta metro area. The category of “Latino,” they observe, fits into a legal/illegal axis that clashes with the historically predominant White/Black racial binary in Atlanta; this, in turn, “homogenizes” Latinos. See Irene Browne and Mary Odem, “‘Juan Crow’ in the Nuevo South? Racialization of Guatemalan and Dominican Immigrants in the Atlanta Metro Area,” *Du Bois Review* 9 (2) (2012): 321–337.
- <sup>49</sup> Laura E. Enriquez, Daisy Vasquez Vera, and S. Karthick Ramakrishnan, “Driver’s Licenses for All? Racialized Illegality and the Implementation of Progressive Immigration Policy in California,” *Law & Policy* 41 (1) (2019): 34–58.
- <sup>50</sup> M. Cristina Alcalde, “Racializing Undocumented Immigrants in the Age of Color-Blindness: Millennials’ Views from Kentucky,” *Latino Studies* 14 (2016): 234–257.
- <sup>51</sup> Joni Hersch, “The Persistence of Skin Color Discrimination for Immigrants,” *Social Science Research* 40 (5) (2011): 1337–1349; Cecilia Menjívar, William P. Simmons, Daniel Alvord, and Elizabeth Salerno Valdez, “Immigration Enforcement, the Racialization of Legal Status, and Perceptions of the Police: Latinos in Chicago, Los Angeles, Houston, and Phoenix in Comparative Perspective,” *Du Bois Review: Social Science Research on Race* 15 (1) (2018): 107–128; Eva H. Telzer and Heidie A. Vazquez Garcia, “Skin Color and Self-Perceptions of Immigrant and U.S.-Born Latinas: The Moderating Role of Racial Socialization and Ethnic Identity,” *Hispanic Journal of Behavioral Sciences* 31 (3) (2009): 357–374; and Cirila Estela Vasquez Guzman and Gabriel R. Sanchez, “The Impact of Acculturation and Racialization on Self-Rated Health Status among U.S. Latinos,” *Journal of Immigrant and Minority Health* 21 (1) (2019): 129–135.
- <sup>52</sup> Getrich, “Too Bad I’m Not an Obvious Citizen.”
- <sup>53</sup> Kevin R. Johnson, “The Case Against Race Profiling in Immigration Enforcement,” *Washington University Law Quarterly* 78 (3) (2000): 675–736.
- <sup>54</sup> Garcia, “Racializing ‘Illegality.’”
- <sup>55</sup> Elizabeth Aranda, Cecilia Menjívar, and Katharine M. Donato, “The Spillover Consequences of an Enforcement-First U.S. Immigration Regime,” *American Behavioral Science*

- tist* 58 (13) (2014): 1687–1695; Kim Ebert and Sarah Ovink, “Exclusionary Ordinances and Discrimination in New and Established Latino/a Destinations,” *American Behavioral Scientist* 58 (13) (2014): 1784–1804; Katharine M. Donato and Leslie Rodriguez, “Police Arrests in a Time of Uncertainty: The Impact of 287(g) on Arrests in a New Immigrant Gateway,” *American Behavioral Scientist* 58 (13) (2014): 1696–1722; Luibhéid, *Pregnant on Arrival*; and Møller, “Restoring Law and (Racial) Order to the Old Dominion.”
- <sup>56</sup> Pew Research Center, *Latinos and the New Trump Administration* (Washington, D.C.: Pew Research Center, 2017), <http://www.pewhispanic.org/2017/02/23/latinos-and-the-new-trump-administration/>.
- <sup>57</sup> Menjívar et al., “Immigration Enforcement, the Racialization of Legal Status, and Perceptions of the Police.”
- <sup>58</sup> Maria Cristina Morales, Denise Delgado, and Theodore Curry, “Variations in Citizenship Profiling by Generation Status: Individual and Neighborhood Characteristics of Latinas/os Questioned by Law Enforcement about their Legal Status,” *Race and Social Problems* 10 (1) (2018): 293–305.
- <sup>59</sup> Andrea Gómez Cervantes and Cecilia Menjívar, “Legal Violence, Health, and Access to Care: Latina Immigrants in Rural and Urban Kansas,” *Journal of Health and Social Behavior* 61 (3) (2020): 307–323.
- <sup>60</sup> Herrera, “Racialized Illegality.”
- <sup>61</sup> *Ibid.*
- <sup>62</sup> This case is similar to what Moon-Kie Jung has described among Asians, where the homogenization of Filipinos and Japanese agricultural workers as “Asian workers” in Hawaii obscured the different degrees and forms of racialization of these immigrants. See Moon-Kie Jung, “Different Racisms and the Differences They Make: Race and ‘Asian Workers’ in Pre-War Hawaii,” *Critical Sociology* 28 (1–2) (2002): 77–100.
- <sup>63</sup> Rachel H. Adler, “‘But They Claimed to Be Police, Not la Migra!’: The Interaction of Residency Status, Class, and Ethnicity in a (Post-PATRIOT Act) New Jersey Neighborhood,” *American Behavioral Scientist* 50 (1) (2006): 48–69.
- <sup>64</sup> The targeting of Maya for immigration enforcement is not simply a perception among Latina/os in the United States; it is supported by data by ethnicity in deportations to Guatemala. A team of Guatemalan researchers studying the vulnerabilities of the deported (La Asociación de Investigación y Estudios Sociales, <http://www.asies.org.gt/>) selected the three provinces in Guatemala that receive most of the deported and all three are located in the highlands, the region with the highest concentrations of various Maya groups.
- <sup>65</sup> Donato and Rodriguez, “Police Arrests in a Time of Uncertainty.”
- <sup>66</sup> Andrea Gómez Cervantes, “‘Looking Mexican’: Indigenous and Non-Indigenous Latina/o Immigrants and the Racialization of Illegality in the Midwest,” *Social Problems* 66 (2019).
- <sup>67</sup> Esther Yoona Cho, *Invisible Illegality: The Double Bind of Being Asian and Undocumented* (Ph.D. diss., University of California, Berkeley, 2019); and Mee Kim and Yellow Horse, “Undocumented Asians, Left in the Shadows.” Following the executive orders signed in January 2017, Syrian refugees, despite their legal status as refugees, were racialized as Arab and as Muslim and thus as a threat to national security, which undermined these refugees’ sense of security in the country. See Heba Gowayed, “Resettled and

- Unsettled: Syrian Refugees and the Intersection of Race and Legal Status in the United States,” *Ethnic and Racial Studies* 43 (2) (2020): 275–293.
- <sup>68</sup> Esther Yoona Cho, “A Double Bind—‘Model Minority’ and ‘Illegal Alien,’” *Asian American Law Journal* 24 (5) (2017): 123–130; and Cho, *Invisible Illegality*.
- <sup>69</sup> Caitlin Patler, “To Reveal or Conceal: How Diverse Undocumented Youth Navigate Legal Status Disclosure,” *Sociological Perspectives* 61 (1) (2018): 857–873; Laura E. Enriquez, “‘Border-Hopping Mexicans,’ ‘Law-Abiding Asians’ and Racialized Illegality: Analyzing Undocumented College Students’ Experiences through a Relational Lens,” in *Relational Forms of Race: Theory, Method, and Practice*, ed. Natalia Molina, Daniel Martinez Ho-Sang, and Ramón Gutiérrez (Berkeley: University of California Press, 2019), 257–277; Cho, *Invisible Illegality*; and Chin, “A Chinaman’s Chance.”
- <sup>70</sup> However, the enduring racialization of legal status for Asian Americans also rests on what Sharon Lee observed three decades ago: the persistence of cultural racism and nativism. See Sharon M. Lee, “Asian Immigration and American Race-Relations: From Exclusion to Acceptance?” *Ethnic and Racial Studies* 12 (3) (1989): 368–390.
- <sup>71</sup> Tracy Lachica Buenavista, “Model(Undocumented) Minorities and ‘Illegal’ Immigrants: Centering Asian Americans and U.S. Carcerality in Undocumented Student Discourse,” *Race Ethnicity and Education* 21 (1) (2018): 78–91.
- <sup>72</sup> Patler, “To Reveal or Conceal.”
- <sup>73</sup> The contrasting experiences of a racialized legal status emerge in an art piece that Laura Enriquez includes in her work to highlight the contrast. The work features a Latino student targeted by ICE and the focus of immigrant activities, juxtaposed with a drawing of an overlooked Asian student, unnoticed by enforcement authorities and by the activists and allies as well. See Enriquez, “‘Border-Hopping Mexicans,’ ‘Law-Abiding Asians’ and Racialized Illegality.”
- <sup>74</sup> Loan Thi Dao, “Out and Asian: How Undocu/DACAmented Asian Americans and Pacific Islander Youth Navigate Dual Liminality in the Immigrant Rights Movement,” *Societies* 7 (17) (2017): 1–16.
- <sup>75</sup> May Sudhinaraset, Irving Ling, Tu My To, et al., “Dreams Deferred: Contextualizing the Health and Psychosocial Needs of Undocumented Asian and Pacific Islander Young Adults in Northern California,” *Social Science & Medicine* 184 (2017): 144–152.
- <sup>76</sup> For instance, Heba Gowayed identifies the *acute racialization* that Muslim refugees (who are not undocumented) experience based on racist rhetoric and policies, as well as public perceptions of insecurity. See Heba Gowayed, “Resettled and Unsettled: Syrian Refugees and the Intersection of Race and Legal Status in the United States,” *Ethnic and Racial Studies* 43 (2) (2020): 275–293.